# **Annual Financial Report**

For the Year Ended June 30, 2017

# TOWN OF HERMON, MAINE Annual Financial Report For the year ended June 30, 2017

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# Independent Auditor's Report

Town Council
Town of Hermon, Maine

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Hermon, Maine, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Town of Hermon, Maine's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Town Council Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Hermon, Maine, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of Town's proportionate share of the net pension liability, and schedule of Town contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Hermon, Maine's basic financial statements. The combining and individual fund financial statements and schedule are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedule are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2018, on our consideration of the Town of Hermon, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Hermon, Maine's internal control over financial reporting and compliance.

January 30, 2018

South Portland, Maine



# **MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

The Management Discussion and Analysis ("MD&A") is a report of the Town of Hermon's fiscal activity for the year ending June 30, 2017. The report is presented in a manner that fairly represents the town's present financial position in respect to all funds and accounts. Included is all the information to accurately understand the Town's financial position, and the data is correct to the best of our knowledge and belief.

The report includes funds and accounts that the Town of Hermon is required, either by legal or fiduciary duty, to maintain in the operation of all services. The use of the additional financial statements is encouraged to more fully understand the report.

The financial information of the Town includes all municipal departments (Public Works, Public Safety, Solid Waste, Recreation and Social Services, and General Administration) and the Hermon School Department.

#### **BIOGRAPHICAL INFORMATION**

The Town of Hermon is primarily a residential community, however, a portion of the Town along the Bangor border on Route 2 and Coldbrook Road has multiple business parks. The growth of Hermon's business district has led to the utilization of resources available from the City of Bangor. Specifically, Hermon's water and sewer service is Town owned and maintained, but the service for these utilities is provided through the City of Bangor.

The residential portions of Hermon are a suburb to the Bangor Region and strive to maintain a rural character. Hermon is one of the more quickly growing communities in the State, and this growth created a population increase of approximately 25% from 1990 to 2000, and this trend has not changed since 2000. The growth, both commercial and residential, in Hermon, has created a continual increase to the Town's value and allowed the Town to maintain a mil rate below surrounding communities. Hermon is also one of the largest truck towns in the State of Maine. The Town relies heavily on excise tax from commercial vehicles to also keep the mil rate lower than other neighboring communities. However, the Town Council and administration are well aware that the continued growth puts larger demands on services, and efforts from the Town are to make sure the community is prepared for long-term success.

The goal of the community is to continue the success and growth of our business parks while maintaining separation for our residential community. Hermon's residential area continues its dedication to serve Bangor as a bedroom community that allows for country, family living. However, some business is encouraged in the village area to serve the residents. We have seen growth over the last 8 years of the shopping plaza, which compliments the community very well. The plaza includes a hometown grocery store, pharmacy, salon, dentist, insurance agents, chiropractor and acupuncturist, hardware store, Family Dollar, and Subway. These businesses are very important to the community, but the bulk of services continue to be available by traveling to Bangor.

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

#### FINANCIAL INFORMATION

The Town administration is responsible for the accounting structure of the community. This structure includes the establishment of financial internal controls that protect the Town from loss and misuse. All accounting information is maintained and reported using generally accepted accounting principles (GAAP). Further, the administration performs constant review of all services to promote and assure optimum utilization of resources to provide the services requested by the community. All services are reviewed using a cost benefit analysis that considers the need and demand for the service provided balanced against the cost to the community as a whole.

The following is a summary of the financial highlights of the Town of Hermon for the fiscal year:

- As shown on Statement 1, the total net position as of June 30, 2017 for governmental activities of the Town of Hermon was \$23,787,136, an increase of \$831,191 when compared to the net position as of June 30, 2016 of \$22,955,945. The most significant reasons for the increase in net position were the increases in cash and equivalents (\$535,187) and accounts receivable (\$288,162). Another contributing factor is the decrease in noncurrent liabilities. The amount decreased by \$393,190 from June 30, 2016 due to the retirement of the 2007 School construction loan, principal reduction of other outstanding debt due to regular payments, and a reduction in capital leases due to regular payments made throughout the year. Additionally, neither the Town nor the School Department issued any new long-term debt or capital leases during the year.
- The Town's outstanding bonds payable decreased by \$580,215 for a total outstanding debt of \$1,559,800. As of June 30, 2017, the long-term debt of the Town consisted of a sewer construction bond that matures in November 2018 (\$179,800), and a 2015 refunding bond related to the Hermon Middle School that matures June 2020 (\$1,380,000).
- In fiscal year 2011, the Town adopted Government Accounting Standards Board Statement No. 54 (GASB 54), which reclassified how fund balance is reported. Fund balance is reported in five classifications based on the constraints placed on those funds, whether externally or internally. As such, fund balance is reported as nonspendable, restricted, committed, assigned, or unassigned. As of June 30, 2017, as shown on the Town's balance sheet for the General Fund (Exhibit A-1), the Town reported \$35,206 in nonspendable inventory and prepaid expenditures, has restricted a total of \$2,051,610 and \$217,619 for education and tax increment financing, respectively, has committed fund balance of \$395,783 for the Town's required match on the Coldbrook and Newburgh Road projects, and has assigned \$1,190,146 for future use, which leaves an unassigned fund balance of \$4,501,708 for a total fund balance of \$8,392,072. This is an increase of \$423,142 from the previous year. You may also find the list of assigned, restricted, committed, and nonspendable fund balances in the notes to the basic financial statements on page 41.
- As shown on Statement 3, total governmental fund balance as of June 30, 2017 was \$12,416,458, an increase of \$612,533. This is comprised of the General Fund (\$8,392,072), Highway Capital Reserve (\$165,969), School Capital Improvements (\$2,679,673), and All Other Nonmajor Funds (\$1,178,744).

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

#### **OVERVIEW OF FINANCIAL STATEMENTS**

The management discussion and analysis is an introduction to the Town's basic financial statements. The financial statements are prepared using generally accepted accounting principles. The MD&A serves as a subjective explanation by the Town of the data contained in the financial statements. The three areas that the financial statements are broken into include: 1. government-wide financial statements, 2. fund financial statements, and 3. notes to the basic financial statements. Subjective analyses of the statements are also made and supplementary information is supplied to better explain the statements.

## Government-wide Financial Statements

The government-wide financial statements are a total overview of the Town's financial status. They include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources and activities in a manner similar to private sector accounting. The purpose is to show Town finances in a format that is familiar to the common person.

The statement of net position is used to express the financial data required for the government-wide financial statements. This shows the total assets which include cash and cash equivalents, various receivables, inventory, prepaid expenses and capital assets such as land, buildings, equipment, and vehicles, net of accumulated depreciation. Assets and deferred outflows of resources are then reduced by the liabilities, which include current liabilities such as accounts payable, accrued payroll and benefits, prepaid taxes, and other liabilities, and noncurrent liabilities such as bonds, leases, accrued compensated absences, and the net pension liability, and deferred inflows of resources. The result is the net position of the Town.

Government-wide financial statements distinguish business-type activities from governmental activities. Business-type activities are those that are funded through user fees. It then follows that governmental activities are those that are primarily funded through taxes and governmental fees. At this time, the only business-type activity in Hermon is the Recreation Department.

## **Fund Financial Statements**

The Town segregates accounts into three basic fund categories. Each category is determined to separate information in order to accurately report specific account activities. The determination of various funds is based upon accounting standards and legal requirements. The three fund categories for the Town are the general fund (primary fund), major capital projects funds (Highway Capital Reserve, School Capital Improvements, and the Route 2 Project fund), and other governmental funds (non-major special revenue, capital projects and permanent funds).

## General Fund

The general fund covers essentially the same data as included in the government-wide financial statements. The difference is that fund financials focus on yearly inflows and outflows to determine a specific year's accessible resources. Capital assets, accumulated depreciation, and long-term liabilities are not included because they do not exemplify a specific year's transactions.

A budgetary comparison statement (Statement 6) is provided to show budgeted amounts as compared to the actual activity. This information is useful to determine future budgets and community planning.

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

# Major Capital Projects Funds

Major capital project funds represent investment of reserve funds that are designated for different purposes. They represent long-term planning and projects that are not feasible to budget within a single year. The purpose is to spread the cost out over a specified time to reduce the overall financial burden on the Town. The Town reports three major capital project funds; Highway Capital Reserve, School Capital Improvements, and the Route 2 Project.

#### Other Governmental Funds

Other governmental funds are comprised of non-major special revenue, capital projects, and permanent funds. These funds were each individually determined to be non-major and are required to be categorized and grouped into other governmental funds. Separate schedules (Exhibits B-1 through E-2) are provided in the combining and individual fund financial statements following the notes to the basic financial statements.

## **Notes to Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 28-47 of this report.

# Other Information

In addition to the basic financial statements and accompanying notes, this report also presents supplementary information other than required supplementary information.

The combining and individual fund financial statements and schedule referred to earlier in connection with non-major governmental funds are presented following the notes. The combining and individual fund financial statements and schedule can be found beginning on page 53 of this report.

#### **GOVERNMENT-WIDE ANALYSIS – GOVERNMENTAL ACTIVITIES**

Net position may serve over time as a useful indicator of a government's financial health. In the case of the Town, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$23,787,136 as of June 30, 2017. This figure is comprised of the net investment in capital assets (\$11,434,162), restricted net position for education (\$2,051,610), tax increment financing (\$217,619), grants and other purposes (\$129,500), and permanent funds (\$8,368), and unrestricted net position (\$9,945,877).

#### Net Position for the Period Ending June 30, 2017

The current year's financial statements show a change in total assets and deferred outflows of resources compared to liabilities and deferred inflows of resources that net a 3.62% increase to total net position. The overall reasons for the percentage increase in net position are due to payment of significant bond debt and an increase in total fund balance due to higher than anticipated revenues while keeping most expenses at or below budgeted figures.

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

The following is a summary of the Statement of Net Position.

### **Governmental Activities**

		2017	2016	Change	% Change
ASSETS					
Cash and cash equivalents	\$	12,906,038	800,115	12,105,923	1513.02%
Investments		-	11,570,736	(11,570,736)	-100.00%
Other assets		1,474,365	1,226,113	248,252	20.25%
Capital assets, net		13,064,674	13,406,436	(341,762)	-2.55%
Total Assets		27,445,077	27,003,400	441,677	1.61%
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows of resources -					
related to pensions		416,413	259,324	157,089	60.58%
Total Deferred Outflows of Resources		416,413	259,324	157,089	60.58%
LIABILITIES					
Current liabilities		1,680,943	1,491,588	189,355	12.69%
Noncurrent liabilities due within one year		620,612	649,130	(28,518)	-4.39%
Noncurrent liabilities due in more than one year		1,755,929	2,120,601	(364,672)	-17.20%
Total Liabilities		4,057,484	4,261,319	(203,835)	-4.78%
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of resources -					
related to pensions		16,870	45,460	(28,590)	-62.89%
Total Deferred Inflows of Resources		16,870	45,460	(28,590)	-62.89%
NET POSITION					
Net investment in capital assets		11,434,162	11,126,794	307,368	2.76%
Restricted for:					
Education		2,051,610	1,859,805	191,805	10.31%
Tax increment financing		217,619	359,966	(142,347)	-39.54%
Grants and other purposes		129,500	109,511	19,989	18.25%
Nonexpendable trust principal		7,785	7,785	-	-
Expendable permanent funds		583	427	156	36.53%
Unrestricted	_	9,945,877	9,491,657	454,220	4.79%
Total Net Position	\$	23,787,136	22,955,945	831,191	3.62%

Overall, net position for the Town's governmental activities increased by \$831,191 from 2016. During FY 2017, the Town changed banking institutions related to its reserve accounts. The reserves are still included in a consolidated account; however, the funds are no longer in investment-type accounts. Therefore, all funds related to reserves are now shown as cash and cash equivalents. Total cash and equivalents increased by \$535,187 compared to total cash and equivalents and investments in the prior year. Total liabilities decreased from the prior year by \$203,835. For these and other reasons, total net position increased from the prior year.

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

The following table presents a summary of the Statement of Activities for the fiscal year ended June 30, 2017.

# **Governmental Activities**

	2047	2046	Charac	Percent
Davisance	2017	2016	Change	Change
Revenues				
Program revenues	\$ 2,208,767	2 220 400	(10.722)	0.000/
Charges for services		2,228,489	(19,722)	-0.88%
Operating grants and contributions	7,366,367	7,089,843	276,524	3.90%
Capital grants and contributions	1,362,337	540,526	821,811	152.04%
General revenues	E 921 400	E E0E 606	245 704	4.400/
Property taxes	5,831,400	5,585,696	245,704	4.40%
Tax increment financing revenue	285,806	289,585	(3,779)	-1.30%
Excise taxes	2,841,037	3,063,058	(222,021)	-7.25%
Interest and costs on taxes	30,853	27,757	3,096	11.15%
Grants and contributions not restricted:	454 400	457.005	(6.422)	4.070/
State revenue sharing	151,483	157,905	(6,422)	-4.07%
Homestead exemption	145,278	97,784	47,494	48.57%
Other intergovernmental revenues	249,360	297,244	(47,884)	-16.11%
Unrestricted investment earnings	173,118	82,522	90,596	109.78%
Miscellaneous revenues	24,039	4,102	19,937	486.03%
Gain (loss) on sale of capital assets	24	(1,457)	1,481	-101.65%
Total revenues	20,669,869	19,463,054	1,206,815	6.20%
Expenses				
General government	1,372,163	1,032,004	340,159	32.96%
Public safety	853,092	841,914	11,178	1.33%
Public works	1,095,694	1,042,319	53,375	5.12%
Solid waste	566,185	545,676	20,509	3.76%
Recreational and social services	171,782	152,588	19,194	12.58%
Education	13,478,275	12,474,504	1,003,771	8.05%
County tax	607,131	590,255	16,876	2.86%
Unclassified	153,842	217,839	(63,997)	-29.38%
Grants and other special uses	-	806,647	(806,647)	-100.00%
Interest on debt	-	6,926	(6,926)	-100.00%
Capital maintenance expenses	1,540,514	828,775	711,739	85.88%
Total expenses	19,838,678	18,539,447	1,299,231	7.01%
Change in net position	831,191	923,607	(92,416)	-10.01%
Net position - beginning	22,955,945	22,032,338	923,607	4.19%
Net position - ending	\$ 23,787,136	22,955,945	831,191	3.62%

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

Comparatives of revenues identify a couple key changes. Overall revenues increased by \$1,206,815 from the previous year. The major increase in revenues from the previous year is due to the receipt of capital grant reimbursements related to the Route 2, Newburgh Road, and Coldbrook Road projects. These projects are funded by Federal, State, and local monies. Additionally, property taxes increased from the prior year by \$245,704. Property tax revenue is variable due to mil rates, the economy, values of homes, new construction, the commercial district growth, as well as other miscellaneous factors. Finally, operating grants and contributions increased by \$276,524, primarily due to the increase in education related grants.

Overall, expenses have increased by \$1,299,231 from 2016. The key reasons for the increase are due to expenses related to the Route 2, Newburgh Road, and Coldbrook Road Projects. However, as noted above, the majority of these expenses were reimbursed from Federal and State sources. In FY 2017, the Town reclassified expenses normally reported under grants and other special uses into the related function (i.e. public safety, public works, etc.) based on the intent of the grant funds. This is why grants and other special uses are not showing expenses for 2017, but also a key reason for the increase in education expenses.

Internally, the goal is to recognize efficiencies that mitigate the loss without increasing property taxes.

# Financial Analysis of the Town's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with financial related legal requirements.

## **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. As the Town completed the year, total governmental funds reported a combined ending fund balance of \$12,416,458 (Statement 3), \$612,533 higher than the previous year. The following is a general analysis of transactions affecting the change in the combined fund balance of the Town's governmental funds.

As shown on Statement 4, actual revenues exceeded expenditures for the general fund by \$865,765. However, transfers to other funds (\$442,623) reduced the total increase in the General Fund's fund balance to \$423,142. The Highway Capital Reserve saw an increase in fund balance of \$177,921 due to a budgeted transfer to fund the reserve that was only partially offset by current year expenditures. The School Capital Improvements fund reported a decrease in fund balance of \$89,421 as expenditures exceeded revenues in the current year. The Route 2 Project fund, which was new for FY 2017, reported revenues that equaled expenditures, and thus there was no effect on ending fund balance. Finally, all other governmental funds reported an increase in fund balance of \$100,891. This was due almost entirely from the increase in non-major capital projects from the budgeted transfers to fund those projects, which was only partially offset by current year expenditures from those projects.

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

# General Fund

The following is a summary of General Fund expenditures and revenues by function, with comparison to 2016. The information is gathered from Exhibit A-2.

# **Actual Activity**

				Percent
	2017	2016	Change	Change
Revenues				
Property taxes	\$ 5,851,155	\$ 5,531,442	319,713	5.78%
Tax increment financing revenue	285,806	289,585	(3,779)	-1.30%
Excise taxes	2,841,037	3,063,058	(222,021)	-7.25%
Interest on taxes	30,853	27,757	3,096	11.15%
State revenue sharing	151,483	157,905	(6,422)	-4.07%
Homestead exemption	145,278	97,784	47,494	48.57%
BETE reimbursement	238,360	219,282	19,078	8.70%
State education subsidy	5,315,741	5,200,635	115,106	2.21%
Other intergovernmental revenues	118,615	129,276	(10,661)	-8.25%
Licenses and permits	66,972	69,339	(2,367)	-3.41%
Charges for services	1,939,903	1,970,979	(31,076)	-1.58%
Interest earned	129,933	72,456	57,477	79.33%
Other revenues	563,083	602,775	(39,692)	-6.58%
Total revenues	17,678,219	17,432,273	245,946	1.41%
Expenditures				
Current:				
General government	805,910	754,924	50,986	6.75%
Public safety	736,001	740,793	(4,792)	-0.65%
Public works	1,038,136	1,006,653	31,483	3.13%
Solid waste	551,775	535,557	16,218	3.03%
Recreational and social services	154,949	143,799	11,150	7.75%
County Tax	607,131	590,255	16,876	2.86%
Tax increment financing	484,476	244,957	239,519	97.78%
Unclassified	146,211	215,819	(69,608)	-32.25%
Education	12,144,908	11,761,906	383,002	3.26%
Capital expenditures	196,938	402,700	(205,762)	-51.10%
Debt service	89,900	99,656	(9,756)	-9.79%
Total expenditures	16,956,335	16,497,019	459,316	2.78%
Excess of revenues over				
expenditures	\$ 721,884	935,254	(213,370)	-22.81%

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

Overall, in 2017, revenues exceeded expenditures by \$721,884 in the General Fund. Total revenues increased by \$245,946 from 2016 primarily due to increases in property taxes, State education subsidy, Homestead reimbursement, and interest earnings. For the first year in many years, excise taxes decreased from the prior year. The Town of Hermon relies heavily on excise taxes and the Town Council recognizes the need to ensure excise taxes remain one of the Town's major revenues. There was a total increase of \$459,316 in expenditures from 2016 to 2017. Education and tax increment financing were the largest drivers in the increase in total expenditures from 2016.

Please refer to Exhibit A-2 in the financial statements for more detailed revenue and expenditure breakdown.

# **Capital Assets**

	Balance 6/30/2016		Additions	Additions Deletions		
Governmental activities						
Capital assets, not being depreciated:						
Land	\$	128,572	-	-	128,572	
Construction in progress		112,695	113,404	112,695	113,404	
Total capital assets, not						
being depreciated		241,267	113,404	112,695	241,976	
Capital assets, being depreciated:						
Buildings and improvements		19,948,379	159,403	-	20,107,782	
Equipment, furniture and fixtures		2,420,712	42,939	20,179	2,443,472	
Vehicles		2,235,679	57,100	70,986	2,221,793	
Total capital assets, being						
depreciated		24,604,770	259,442	91,165	24,773,047	
Total accumulated depreciation		(11,439,601)	(600,437)	89,689	(11,950,349)	
Total capital assets, net	\$	13,406,436	(227,591)	(114,171)	13,064,674	

Major capital asset additions incurred by the Town during FY 2017 included the following:

- 2016 Ford Explorer (\$33,771), fire truck 401 pump overhaul (\$23,329), new steps and ramp at Superintendent's office (\$13,500), and costs related to the recreation expansion in the Hermon Middle School and the Hermon Elementary School Expansion (\$113,404) that will be completed in FY 2018. In total, capital asset additions for the year ending June 30, 2017 were \$259,442.
- Current year depreciation of \$600,437, less disposals of capital assets with a net book value of \$89,689 increased total accumulated depreciation to \$11,950,349. The Town disposed of multiple pieces of equipment and vehicles with a total net book value (cost less accumulated depreciation) at June 30, 2017 of \$1,476. These assets were sold or traded-in for a total value of \$1,500. In total, these disposals resulted in a gain on sale of capital assets of \$24, as shown on Statement 2.

Additional information on the Town's capital assets can be found in the notes to the basic financial statements on page 36.

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

#### **Debt Administration**

The Town's debt consists of two bonds and several capital leases. A summary of the Town's debt activity and other long-term liabilities for the year ended June 30, 2017 is as follows:

	Beginning			Ending	Due within
	balance	Additions	Reductions	balance	one year
Governmental activities:					_
Bonds payable	\$ 2,140,015	-	580,215	1,559,800	549,900
Capital leases payable	139,627	-	68,915	70,712	70,712
Net pension liability	422,399	261,088	-	683,487	-
Accrued compensated absences	67,690	2,048	7,196	62,542	
Governmental activities					
long-term liabilities	\$ 2,769,731	263,136	656,326	2,376,541	620,612

The Town did not issue any new bonds or capital leases during the current year. Bonds payable decreased by \$580,215 and capital leases payable decreased by \$68,915 due to regularly scheduled payments. All capital leases outstanding at June 30, 2017 are set to expire in FY 2018.

Additional information on the Town's long-term debt can be found in the notes to the basic financial statements on page 39-40.

## **ECONOMIC FACTORS, TAX RATES, AND NEXT YEAR'S BUDGET**

## **COMMITMENT:**

Commitment is the most important number to analyze because no matter what the change is in any other category, this is the one that determines if property taxes are going up. It is the amount of money Hermon needs to raise to balance the budget and it comes from two sources - real estate and personal property taxes. For fiscal year ending June 30, 2017, total commitment was \$6,118,222 as compared to June 30, 2016, which was \$5,887,259. The mil rate for 2016-2017 was 12.00, which is unchanged from the prior year.

# **BUDGET HIGHLIGHTS**

The budget highlights identify changes in the 2017-18 budget from 2016-17. These points are only the highlights and serve to summarize changes to the overall budget rather than to provide an explanation to every adjustment to the budget.

Feneral government is increasing by \$111,172 or 13.16%. There are miscellaneous changes throughout general government, both increases and decreases within different sub-departments that balance out to a 13.16% overall increase. General government is comprised of the Town Manager, Town Clerk, Deputy Clerks, Finance department, Assessor, Code Officer, municipal building, supplies, Town Council, Town Boards, miscellaneous expenses, and administration expenses such as all insurances including health, worker's compensation, tax bills, Hermon Connection, repairs, and audit and legal services. The largest single increase was for health insurance, which accounted for more than half of the \$111,172 increase. Another contributing factor was increasing employees' wages to start to bring wages up to market value.

# TOWN OF HERMON, MAINE Management's Discussion and Analysis, Continued

- The economic development budget has increased by 15.37% or \$20,850. The two most significant increases were to the economic development salary and promotion line items.
- ➤ Public safety, which encompasses Police, Fire, Animal Control, the public safety building, and traffic lights, is increasing by 6.79%, or \$54,502. Similar to general government, there are many miscellaneous increases and decreases among line items, but the major portion to the increase is the costs for overtime wages for the Police Department due to one deputy attending the police academy for 18 weeks, full-time wages for deputies and Fire Chief, and an increase in Fire Department training and equipment.
- ➤ The Public Works Department is increasing by 1.95%, or \$17,112. Some of the increases within the department are for health insurance, community mowing, and the snowplow contract.
- The solid waste budget is decreasing by 1.12%, or \$6,300. The decrease is primarily due to eliminating the household hazardous waste program and sewer testing.
- Recreation and social services is increasing by 5.74%, or \$9,341. The largest increase is the mowing for Jackson Beach and wages and benefits.
- ➤ Debt service is remaining unchanged from the prior year. This is a result of only principal payments being due on the water and sewer extension bond for the remaining term. The other outstanding bond is budgeted and paid by the School Department.
- Reserves are being increased by \$200, or 0.04% from the prior year. The change was mainly due to the rural fire protection reserve due to being funded by developers of subdivisions for fire ponds.
- > Special assessments includes county taxes and TIFs. There is a 7.26%, or \$57,299, increase for special assessments. This is mostly due to the county tax increase of \$44,099 and TIF payments to taxpayers in the TIF districts have increased by \$13,200 due to new TIF agreements and extension of other TIF agreements.
- Figure 3.2 General assistance is decreasing by 36.00%, or \$4,500. The Town has been fortunate that general assistance has been well maintained and not reaching the budgeted figures.
- The local contribution from property taxes to the School Department is going from \$4,547,222 to \$5,008,564.

# **REQUEST FOR INFORMATION**

The financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the Town's finances. If you have questions about this report or need any additional information, contact the Town Manager, at P.O. Box 6300 Hermon, Maine 04402-6300 or call (207) 848-1010 or <a href="https://www.hermon.net">www.hermon.net</a>.



# TOWN OF HERMON, MAINE Statement of Net Position June 30, 2017

June 3	30, 20	17		
	G	overnmental	Business-type	
		Activities	Activities	Total
ASSETS				
Cash and cash equivalents	\$	12,906,038	_	12,906,038
Receivables:	*	,555,555		,500,000
Taxes - current year		309,133	_	309,133
Taxes - prior year		63,816	_	63,816
Tax liens - prior years		84,272	_	84,272
Tax acquired property		13,927	_	13,927
Accounts		1,138,018	_	1,138,018
Internal balances		(184,647)	184,647	-
Inventory		25,751	-	25,751
Prepaid expenses		24,095	_	24,095
Nondepreciable capital assets		241,976	_	241,976
Depreciable capital assets, net		12,822,698	_	12,822,698
Total assets		27,445,077	184,647	27,629,724
		, ,	,	•
DEFERRED OUTFLOWS OF RESOURCES		446 442		446 442
Deferred outflows of resources - related to pensions		416,413	-	416,413
Total deferred outflows of resources		416,413	-	416,413
LIABILITIES				
Accounts payable		825,215	279	825,494
Accrued payroll and benefits		779,792	-	779,792
Prepaid taxes		21,555	-	21,555
Accrued interest		1,341	-	1,341
Other liabilities		53,040	-	53,040
Noncurrent liabilities:				
Due within one year		620,612	-	620,612
Due in more than one year		1,755,929	-	1,755,929
Total liabilities		4,057,484	279	4,057,763
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows of resources - related to pensions		16,870	_	16,870
Total deferred inflows of resources		16,870		16,870
Total deferred lilliows of resources		10,070		10,870
NET POSITION				
Net investment in capital assets		11,434,162	-	11,434,162
Restricted for:				
Education		2,051,610	-	2,051,610
Tax increment financing		217,619	-	217,619
Grants and other purposes		129,500	-	129,500
Permanent funds:				
Nonexpendable		7,785	-	7,785
Expendable		583	-	583
Unrestricted		9,945,877	184,368	10,130,245
Total net position	\$	23,787,136	184,368	23,971,504
·	_		tas ta basia finansi	

# TOWN OF HERMON, MAINE Statement of Activities For the year ended June 30, 2017

						Net (ex	pense) revenue and cha	nges
			Pr	ogram revenues			in net position	
		_		Operating	Capital		Primary Government	
			Charges for	grants and	grants and	Governmental	Business-type	
Functions/programs		Expenses	services	contributions	contributions	activities	activities	Total
Primary government:								
Governmental activities:								
General government	\$	1,372,163	86,178	26,765	-	(1,259,220)	-	(1,259,220)
Public safety		853,092	14,973	8,216	-	(829,903)	-	(829,903
Public works		1,095,694	5,160	64,260	-	(1,026,274)	-	(1,026,274
Solid waste		566,185	214,688	-	-	(351,497)	-	(351,497
Recreational and social services		171,782	312	6,343	-	(165,127)	-	(165,127
Education		13,478,275	1,875,986	7,259,256	-	(4,343,033)	-	(4,343,033
County tax		607,131	-	-	-	(607,131)	-	(607,131
Unclassified		153,842	11,470	1,527	-	(140,845)	-	(140,845)
Capital maintenance expenses		1,540,514	-	-,	1,362,337	(178,177)	-	(178,177)
Total governmental activities		19,838,678	2,208,767	7,366,367	1,362,337	(8,901,207)	-	(8,901,207
Business-type activities:								
Recreation department		267,293	302,339	_	_	-	35,046	35,046
Total business-type activities		267,293	302,339				35,046	35,046
	_						·	•
Total primary government	\$	20,105,971	2,511,106	7,366,367	1,362,337	(8,901,207)	35,046	(8,866,161)
	(	General revenues:						
		Property taxes			\$	5,831,400	-	5,831,400
		Tax Increment Fina	ancing revenue			285,806	-	285,806
		Excise taxes	-			2,841,037	-	2,841,037
		Interest and costs	on taxes			30,853	-	30,853
		Grants and contrib	outions not restricted	d to specific progra	ms:			
		State revenue sh	naring			151,483	-	151,483
		Homestead exer	nption			145,278	-	145,278
			rnmental revenues			249,360	=	249,360
		Unrestricted invest				173,118	-	173,118
		Miscellaneous reve	_			24,039	-	24,039
		Gain on sale of cap	oital assets			24	-	24
	_	Total general reven				9,732,398	-	9,732,398
			Change in net position	on		831,191	35,046	866,237
		Net position - beginn	ing			22,955,945	149,322	23,105,267
	_	Net position - ending			Ś	23,787,136	184,368	23,971,504
	_	position 511 <b>4</b> 1116	•		T		anvina notes to hasic fin	

# TOWN OF HERMON, MAINE Balance Sheet Governmental Funds

		June 30, 201	7				
			Highway	School		All	Total
			Capital	Capital	Route 2	Nonmajor	Governmental
		General	Reserve	Improvements	Project	Funds	Funds
ASSETS							
Cash and cash equivalents	\$	8,807,154	189,445	2,796,268	-	1,113,171	12,906,038
Receivables:							
Taxes - current year		309,133	-	-	-	-	309,133
Taxes - prior year		63,816	-	-	-	-	63,810
Tax liens - prior years		84,272	-	-	-	-	84,27
Tax acquired property		13,927	-	-	-	-	13,92
Accounts		166,419	_	-	731,713	239,886	1,138,018
Inventory		11,111	_	-	- / -	14,640	25,75
Prepaid expenditures		24,095	_	_	_	- 1,0 10	24,09!
Interfund loans receivable		865,449	_	_	_	67,430	932,879
		200,110				21,100	
Total assets	\$	10,345,376	189,445	2,796,268	731,713	1,435,127	15,497,929
LIABILITIES							
Accounts payable		825,215	-	_	-	-	825,215
Accrued payroll and benefits		769,151	_	_	_	10,641	779,792
Prepaid taxes		21,555	_	_	_	-	21,55!
Other liabilities			_	_	-	- -	-
		53,040	22.476	116 505	721 712		53,040
Interfund loans payable		1 000 001	23,476	116,595	731,713	245,742	1,117,520
Total liabilities		1,668,961	23,476	116,595	731,713	256,383	2,797,12
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes		284,343	-	-	-	-	284,343
Total deferred inflows of resources		284,343	-	-	-	-	284,343
FUND DALANCES							
FUND BALANCES							
Nonspendable:							
Inventory		11,111	-	-	-	14,640	25,75
Prepaid expenditures		24,095	-	-	-	-	24,09
Nonexpendable principal		-	-	-	-	7,785	7,78
Restricted:							
General fund		2,269,229	-	-	-	-	2,269,22
Special revenue funds		-	-	_	-	114,860	114,86
Permanent funds		-	_	_	_	583	583
Committed		395,783	_	_	_	-	395,78
Assigned:		333,703					333,76
General fund		1,190,146				_	1,190,146
		1,190,140	165.060	2 670 672	-		
Capital projects funds		-	165,969	2,679,673	-	1,049,397	3,895,039
Unassigned:							
General fund		4,501,708	-	-	-	-	4,501,708
Special revenue funds		-	-	-	-	(8,521)	(8,52
Total fund balances		8,392,072	165,969	2,679,673	-	1,178,744	12,416,45
Total liabilities, deferred inflows of							
resources, and fund balances	\$	10,345,376	189,445	2,796,268	731,713	1,435,127	
Amounts reported for governmental activities in the stateme	ent of net p	osition are differe	nt because:				
Capital assets used in governmental activities are not fin	ancial reso	urces					
and, therefore, are not reported in the funds.							13,064,67
Other long-term assets are not available to pay for curre	nt period e	vnandituras					10,00 .,07
and, therefore, are deferred in the funds.	int period c	хрепанатез					201 21
			-1-1-				284,34
Long-term liabilities, including bonds and capital leases p			abie				
	in the fund	ds.					
in the current period and therefore, are not reported							(1,559,80
in the current period and therefore, are not reported Bonds payable							/70 74
•							(70,71.
Bonds payable	red inflows	and outflows of r	esources				
Bonds payable Capital leases payable	red inflows	and outflows of r	esources				(70,712 (283,944 (1,341
Bonds payable Capital leases payable Net pension liability, including related defer	red inflows	and outflows of r	resources				

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the year ended June 30, 2017

		-	Highway	School		All		
			Capital	Capital	Route 2	Nonmajor	Governmental	
		General	Reserve	Improvements	Project	Funds	Funds	
Revenues:								
Taxes	\$	9,008,851	_	_	_	_	9,008,851	
Intergovernmental	Ψ	5,969,477	_	_	1,085,635	881,674	7,936,786	
Maine PERS on-behalf payments		768,880	_	_	-	-	768,880	
Licenses and permits		66,972	_	_	-	_	66,972	
Charges for services		1,939,903	_	_	_	201,892	2,141,795	
Investment income		129,933	_	27,414	-	15,771	173,118	
Other		563,083	_		-	31,615	594,698	
Total revenues		18,447,099	-	27,414	1,085,635	1,130,952	20,691,100	
Expenditures:								
Current:								
General government		805,910	_	_	_	22,301	828,211	
Public safety		736,001	_	_	_	8,780	744,782	
Public works		1,038,136	_	-	-	16,531	1,054,667	
Solid waste		551,775	_	_	_	-	551,77!	
Recreational and social services		154,949	_	-	-	2,850	157,799	
Education		12,001,027	_	_	_	835,413	12,836,440	
County tax		607,131	_	_	_	-	607,131	
Tax increment financing		484,476	_	_	-	_	484,476	
Unclassified		146,211	2,582	4,849	_	200	153,842	
Maine PERS on-behalf payments		768,880	-	-	-	-	768,880	
Debt service		89,900	-	_	_	_	89,900	
Capital outlay		196,938	69,497	111,986	1,085,635	336,609	1,800,665	
Total expenditures		17,581,334	72,079	116,835	1,085,635	1,222,684	20,078,567	
Excess (deficiency) of revenues over (under) expenditures		865,765	(72,079)	(89,421)		(91,732)	612 523	
(under) expenditures		803,703	(72,073)	(89,421)	<u>-</u>	(91,732)	612,533	
Other financing sources (uses):								
Transfers from other funds		_	250,000	_	_	192,623	442,623	
Transfers to other funds		(442,623)		_	_		(442,623	
Total other financing sources (uses)		(442,623)	250,000	-	-	192,623	-	
Net change in fund balances		423,142	177,921	(89,421)	-	100,891	612,533	
Fund balances, beginning of year		7,968,930	(11,952)	2,769,094		1,077,853	11,803,92	
Fund balances, end of year	\$	8,392,072	165,969	2,679,673		1,178,744	12,416,458	

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended June 30, 2017

position. This is the amount of bond repayments (\$580,215) and capital lease repayments (\$68,915).	649,130
principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net	
liabilities in the statement of net position. Repayment of bond and lease	
governmental funds, but issuing debt increases long-term	
Bond and capital lease proceeds provide current financial resources to	
accrued compensated absences (\$5,148).	(68,955)
resources (\$75,409) and the decrease in accrued interest (\$1,306) and	
expenditures in the governmental funds. This is the increase in accrued the net pension liability with related deferred inflows and outflows of	
use of current financial resources and therefore, are not reported as	
Some expenses reported in the statement of activities do not require the	
the funds. This is the decrease in unavailable revenue - property taxes.	(19,755)
current financial resources are not reported as revenues in	
Revenues in the statement of activities that do not provide	
value of disposed assets (\$1,476) exceeded capital outlays (\$260,151).	(341,762)
This is amount by which depreciation expense (\$600,437) and the net book	
is allocated over their estimated useful lives as depreciation expense.	
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets	
activities (Statement 2) are different because:	
Amounts reported for governmental activities in the statement of	
Net change in fund balances - total governmental funds (from Statement 4)	\$ 612,533

# Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Budgetary Basis General Fund

# For the year ended June 30, 2017

				Variance with final budget	
	Budgeted	<b>Budgeted amounts</b>		positive	
	Original	Final	Actual	(negative)	
Revenues:					
Taxes \$	8,228,999	8,228,999	9,008,851	779,852	
Intergovernmental	5,964,976	5,964,976	5,969,477	4,501	
Licenses and permits	53,400	53,400	66,972	13,572	
				63,966	
Charges for services	1,875,937	1,875,937	1,939,903		
Interest earned	30,000	30,000	129,933	99,933	
Other revenues	468,457	468,457	563,083	94,626	
Total revenues	16,621,769	16,621,769	17,678,219	1,056,450	
Expenditures:					
Current:					
General government	844,789	844,789	805,910	38,879	
Public safety	802,481	802,481	736,001	66,480	
Public works	878,719	1,017,070	1,038,136	(21,066	
Solid waste	563,446	563,446	551,775	11,671	
Recreation and social services	160,622	160,622	154,949	5,673	
County tax	607,131	607,131	607,131	5,075	
Tax increment financing	181,800	566,800	484,476	82,324	
Unclassified	303,544		146,211	157,333	
Education		303,544	•		
	12,838,214	12,838,214	12,144,908	693,306	
Debt service:	00.000	00.000	00.000		
Principal	89,900	89,900	89,900	-	
Capital expenditures	531,734	531,734	196,938	334,796	
Total expenditures	17,802,380	18,325,731	16,956,335	1,369,396	
Excess (deficiency) of revenues over (under) expenditures	(1,180,611)	(1,703,962)	721,884	2,425,846	
Other financing sources (uses):					
Use of prior year surplus - School	890,000	890,000	_	(890,000	
Use of prior year surplus - Town	733,234	1,118,234	_	(1,118,234	
Use of committed fund balance	755,254	138,351	_	(138,351	
Transfers out	(442,623)	(442,623)	(442,623)	(130,331	
Total other financing sources (uses)	1,180,611	1,703,962	(442,623)	(2,146,585	
Net change in fund balance, budgetary basis	-	-	279,261	279,261	
			,	,	
Reconciliation to GAAP:					
Change in accrued summer salaries and benefits			143,881		
Net change in fund balance, GAAP basis			423,142		
Fund balance, beginning of year			7,968,930		
Fund balance, end of year \$			8,392,072		

# TOWN OF HERMON, MAINE Statement of Net Position Proprietary Fund June 30, 2017

 Recreation
Department
·
\$ 184,647
184,647
279
279
 184,368
\$ 184,368

# Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund

# For the year ended June 30, 2017

Business-type Activities - Enterprise Fund		
		Recreation
		Department
Operating revenues:		
Charges for services	\$	302,339
Total operating revenues		302,339
		<del>-</del>
Operating expenses:		
Payroll and related expenses		171,349
Recreation programs		95,944
Total operating expenses		267,293
Operating income		35,046
Net position, beginning of year		149,322
Net position, end of year	\$	184,368

# TOWN OF HERMON, MAINE Statement of Cash Flows - Proprietary Fund For the year ended June 30, 2017

Business-type Activities - Enterprise Fund	
	Recreation
	Department
Cash flows from operating activities:	
Receipts from customers and users	\$ 302,339
Payments to suppliers	(95,665)
Payments to employees	(171,349)
Net cash provided by operating activities	35,325
Cash flows from noncapital financing and related activities:	
Net interfund activity	(35,325)
Net cash used in noncapital financing and related activities	(35,325)
Increase (decrease) in cash	-
Cash and cash equivalents, beginning of year	-
Cash and cash equivalents, end of year	\$ -
Reconciliation of operating income to net cash	
provided by operating activities:	
Operating income	35,046
Adjustments to reconcile operating income to	22,010
net cash used in operating activities:	
Increase in accounts payable	279
Net cash provided by operating activities	\$ 35,325

# TOWN OF HERMON, MAINE Statement of Fiduciary Net Position Fiduciary Funds June 30, 2017

	_	Agency Funds Student	Private-purpose Trusts School Department Scholarships	
		Activity Funds		
ASSETS				
Cash and cash equivalents	\$	163,293	191,873	
Total assets		163,293	191,873	
LIABILITIES				
Due to student groups		163,293	-	
Total liabilities		163,293	-	
NET POSITION				
Held in trust	\$	-	191,873	

# TOWN OF HERMON, MAINE Statement of Changes in Fiduciary Net Position Fiduciary Funds

# For the year ended June 30, 2017

		Private-purpose Trusts School	
		Department Scholarships	
Additions	\$	1,373	
Deductions		-	
Change in net position		1,373	
Net position, beginning of year		190,500	
Net position, end of year	\$	191,873	

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Town of Hermon operates under an elected Town Council and Town Manager form of government. The Town's School Department operates under an elected School Committee. The Town's major operations include public works, public safety, public services, education, and general administrative services.

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of the Town of Hermon, Maine. The decision to include a potential component unit was made by applying the criteria set forth in accounting principles generally accepted in the United States of America, which defines the reporting entity as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Application of this criterion and determination of type of presentation involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. Additionally, certain organizations warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government, including their ongoing financial support of the primary government or component unit. Based on the application of these criteria, there were no potential component units required to be included in this report.

## B. Basis of Presentation – Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. All fiduciary activities are reported only in the fund financial statements.

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the government's enterprise fund. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Town.

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

## C. Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the government's funds, including its fiduciary funds. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The government reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Highway Capital Reserve Fund is used to account for road construction and repairs.

The *School Capital Improvements Fund* is used to account for major capital purchases by the School Department (school buses, equipment, etc.), and construction of schools.

The *Route 2 Project Fund* is used to account for the revenues and expenditures associated with the sidewalks, paving and drainage improvements along Route 2 in association with the Maine DOT.

The government reports the following major enterprise fund:

The *Recreation Department Fund* is used to account for revenues generated from the variety of services provided by Hermon Recreation on a user basis. The expenses related to these programs are to be covered with revenues generated. Costs covered are program related expenses, food costs, payroll, clothing/uniforms, and equipment purchases.

Additionally, the Town reports the following fund type:

Fiduciary funds account for assets held by the Town in a trustee capacity or as an agent on behalf of others. The Town's fiduciary funds include the following fund types:

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. The funds are used to account for assets that the Town holds for others in an agency capacity.

Private-purpose trust funds are used to account for resources legally held in trust for the benefit of others.

During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary and private-purpose trust funds are reported using the *economic resources measurement* focus and the accrual basis of accounting. The agency fund has no measurement focus but utilizes the accrual basis of accounting for reporting its assets and liabilities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's proprietary fund are charges to customers for sales and services; operating expenses include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### E. Cash and Investments

Cash includes amounts in demand deposits as well as time deposits and certificates of deposit owned by the Town. Investments are stated at fair value. All highly liquid investments with a maturity of three months or less when purchased are considered to be cash equivalents.

# F. Interfund Loans Receivable/Payable

Transactions between funds that are representative of lending/ borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund loans or as interfund advances (i.e., the noncurrent portion of interfund loans).

# G. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. The Town utilizes the consumption method for prepaid items in which items purchased are recorded as an asset and the recognition of the expenditure is deferred until the period the prepaid item is actually consumed or used.

# H. Inventory

Inventory in the School Lunch Program consists of food and supplies and is valued at the lower of cost or market (first-in, first-out basis) and is offset with a nonspendable fund balance for inventories. Inventories of the School Lunch Fund include the value of the U.S. Department of Agriculture commodities donated to the Fund. Inventory in the General Fund consists of parts and supplies for the use of public works and is carried at cost (first-in, first-out basis).

# I. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

For the primary government, straight-line depreciation is computed using the following estimated useful lives:

Buildings and improvements	15-50 years
Equipment and furniture	7-20 years
Vehicles	5-15 years
Infrastructure	20-100 years

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

## J. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, the statement of net position and balance sheet will sometimes report separate sections for deferred outflows of resources and deferred inflows of resources. These separate financial statement elements, deferred outflows of resources and deferred inflows of resources, represent a consumption or acquisition of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) or inflow of resources (revenue) until that time. The governmental funds only report a deferred inflow of resources, unavailable revenue from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The governmental activities have deferred outflows and inflows that relate to the net pension liability, which include the Town's contributions subsequent to the measurement date, which is recognized as a reduction of the net pension liability in the subsequent year. They also include changes in assumptions, differences between expected and actual experience, and changes in proportion and differences between Town contributions and proportionate share of contributions, which are deferred and amortized over the average expected remaining service lives of active and inactive members in the plan. They also include the net difference between projected and actual earnings on pension plan investments, which is deferred and amortized over a five-year period.

# K. Compensated Absences

Under the terms of personnel policies and union contracts, vacation and sick leave are granted in varying amounts according to length of service. All vacation and sick time is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

# L. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts, if material to basic financial statements, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources in the year of issuance. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures if material to the financial statements.

## M. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriations, is used in governmental funds. All encumbrances, if any, generally lapse at year-end, or are shown as assigned fund balance.

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### N. Use of Estimates

Preparation of the Town's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

#### O. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Maine Public Employees Retirement System Consolidated Plan for Participating Local Districts (PLD Plan) and the Maine Public Employees Retirement System State Employee and Teacher Plan (SET Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# P. Fund Equity

It is the intent of the Town to maintain a minimum fund balance of one month, 8.33%, of operating expenditures with a targeted balance of two months, or 16.66%. The maximum fund balance is not to exceed 25% of the operating expenditures. Any amount in excess of 25% is to be appropriated to reserve accounts for use on future, specific projects. The Town Council may recommend transfers to the Town that would reduce the balance below 25%, but no transfers shall be made that would reduce the balance to less than 8.33%.

Governmental fund balance is reported in five classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which those funds can be spent. The five classifications of fund balance for the Governmental Funds are as follows:

- Nonspendable resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.
- Restricted resources with constraints placed on the use of resources which are either a) externally
  imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations
  of other governments or; b) imposed by law through constitutional provisions or enabling legislation.
- Committed resources which are subject to limitations the government imposes on itself at its highest level of decision making authority, and that remain binding unless removed in the same manner.
- Assigned resources that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.
- Unassigned resources which have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

The Town Council has the responsibility for committing fund balance amounts and likewise would be required to modify or rescind those commitments. Likewise, the Town Council or a body or official delegated by the Town Council may assign fund balance, including unspent budgeted amounts, for specific purposes in the General Fund at year-end based on Department requests.

Although not a formal policy, when both restricted and unrestricted resources are available for use, it is the Town's intent to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, and unassigned resources are available for use, it is the Town's practice to use committed or assigned resources first, and then unassigned resources, as they are needed.

## STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. Budgetary Information

A budget is adopted for the General Fund only, and is adopted on a basis consistent with generally accepted accounting principles (GAAP), except for accrued summer salaries and benefits for teachers and Maine Public Employees Retirement on-behalf payments. Maine Public Employees Retirement contributions are made by the State of Maine on behalf of the School Department. These amounts have not been budgeted in the General Fund and result in a difference in reporting on a budgetary basis of accounting vs. reporting under accounting principles generally accepted in the United States of America of \$768,880. These amounts have been included as revenue and expenditures/expenses in the General Fund on Statement 4 (GAAP basis) and on the Statement of Activities. There is no effect on fund balance or net position at the end of the year.

Through June 30, 2017, the Town did not budget for expenditures related to summer salaries and benefits for teachers on an accrual basis.

# B. Deficit Fund Balance

For the year ended June 30, 2017, the following funds had deficit fund balances:

Local entitlement	\$ 7,639
Transition grant	882

These deficits are expected to be funded by future revenues or transfers from the General Fund.

## C. Excess of Expenditures over Appropriations

For the year ended June 30, 2017, expenditures exceeded appropriations for the following:

Public works – general	\$ 4,849
Public works – roads	38,663
Public works – salt shed/storage	397
Solid waste – household waste	8,176
Recreation – Jackson Beach	486
Economic development	1,304

#### **DEPOSITS**

Custodial Credit Risk-Town Deposits: Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. As of June 30, 2017, the Town reported deposits of \$13,261,204 with a bank balance of \$13,764,761. Of the Town's bank balances of \$13,764,761, none was exposed to custodial credit risk. The entire bank balance was covered by the F.D.I.C. or by additional insurance purchased on behalf of the Town by the respective banking institutions.

Deposits have been reported as follows:

Total deposits	\$ 13.261.204
Reported in fiduciary funds	355,166
Reported in governmental funds	\$ 12,906,038

#### PROPERTY TAX

Property taxes for the current period were committed on September 28, 2016, on the assessed value listed as the prior April 1, for all real and personal property located in the Town. Payment of taxes was due on April 1, 2017. Interest at the rate of 7% per annum was charged on any amounts remaining unpaid after this date.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and amounted to \$111,552 for the period ended June 30, 2017.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

Property taxes levied during the year were recorded as receivables at the time the levy was made. The receivables collected during the year and in the first sixty days following the end of the fiscal year have been recorded as revenues. The remaining receivables have been recorded as unavailable revenues.

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The following summarizes the 2017 and 2016 levies:

	<u>2017</u>	<u>2016</u>
Assessed value	\$ 509,851,800	490,604,900
Tax rate (per \$1,000)	12.00	12.00
Commitment	6,118,222	5,887,259
Supplemental taxes assessed	44,032	1,967
	6,162,254	5,889,226
Less:		
Collections and abatements	5,853,121	5,524,344
Receivable at June 30	\$ 309,133	364,882
Due date	April 1, 2017	April 1, 2016
Interest rate on delinquent taxes	7.0%	7.0%
	94.98%	93.80%

Capital asset activity for the year ended June 30, 2017 was as follows:

	Balance June 30,			Balance June 30,
	<u>2016</u>	<u>Increases</u>	Decreases	<u>2017</u>
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 128,572	-	-	128,572
Construction in progress	112,695	113,404	112,695	113,404
Total capital assets, not being depreciated	241,267	113,404	112,695	241,976
Capital assets, being depreciated:				
Buildings and building improvements	19,948,379	159,403	-	20,107,782
Equipment, furniture and fixtures	2,420,712	42,939	20,179	2,443,472
Vehicles	2,235,679	57,100	70,986	2,221,793
Total capital assets being depreciated	24,604,770	259,442	91,165	24,773,047
Less accumulated depreciation for:				
Buildings and building improvements	8,626,370	361,436	-	8,987,806
Equipment, furniture and fixtures	1,613,582	101,664	20,179	1,695,067
Vehicles	1,199,649	137,337	69,510	1,267,476
Total accumulated depreciation	11,439,601	600,437	89,689	11,950,349
Total capital assets being depreciated, net	13,165,169	(340,995)	(1,476)	12,822,698
Governmental activities capital assets, net	\$ 13,406,436	(227,591)	114,171	13,064,674

CAPITAL ASSETS, CONTINUED		
Depreciation expense was charged to functions/programs of the prim	ary government as follows	:
Governmental activities:		
General government	\$ 24,196	
Public safety	107,300	
Public works	41,546	
Education	400,039	
Solid waste	14,410	
Recreation and social services	12,946	
Total depreciation expense – governmental activities	\$ 600,437	
INTERFUND BALANCES		
Individual interfund receivables and payables at June 30, 2017 were a	s follows:	
• •	Interfund	Interfund
	<u>receivables</u>	payables
General Fund	\$ 865,449	
Highway Capital Reserve Fund	<del>-</del>	23,476
		_
School Capital Improvements Fund	-	<u>116,595</u>
Recreation Department – Proprietary Fund	184,647	
Route 2 Project Fund	-	731,713
Nonmajor special revenue funds:		
Adult Education	15,837	_
Title IIA	-	29,082
Title IA	-	19,383
Local Entitlement	-	43,053
Pre-K Local Entitlement	-	32
ARRA MARTI	250	-
Ticket to Ride Grant	1,098	-
School Lunch Fund	-	1,050
PEPG Grant	705	-
Transition Grant	-	882
Comp. Grant	7,550	-
Library Grant	3,277	-
Bangor Wellness Grant	2,352	_
Fire Department Gear Grant	179	_
Coldbrook/Newburgh Road Grant	-	138,351
Maine Forest Service Grants	3,278	-
Cemetery Reserve	-	6,282
Veterans Memorial Project	-	851
Medical Reimbursement	-	2,276
Athletic Complex	834	-,-:-
Total nonmajor special revenue funds	35,360	241,242

INTERFUND BALANCES, CONTINUED		
Nonmajor capital project funds:		
Recreation Facilities	\$ 32,070	-
Sewer Maintenance	-	4,500
Total nonmajor capital project fund	32,070	4,500
Totals	\$ 1,117,526	1,117,526

The purpose of interfund loans is to charge revenues and expenditures/expenses to the appropriate fund when that activity is accounted for through the centralized checking account. The balances represent each fund's portion of the centralized checking account.

#### **INTERFUND TRANSFERS**

Individual fund transfers for the year ended June 30, 2017 were as follows:

	Transfers	Transfers
	<u>in</u>	<u>out</u>
General Fund	\$ -	442,623
Highway Capital Reserve	250,000	
Nonmajor special revenue funds:		
Adult Education	3,123	-
School Lunch Fund	35,000	-
Cemetery Reserve	8,500	
Total nonmajor special revenue funds	46,623	
Name and the language of foundary		
Nonmajor capital project funds:	77.000	
Public Works Facilities	77,000	-
Recreation Facilities	22,500	-
Municipal Building	8,000	-
Sewer Maintenance	28,500	-
Fire Station Reserve	10,000	
Total nonmajor capital project funds	146,000	
Totals	\$ 442,623	442,623

These transfers were budgeted transfers to fund certain activities.

#### **CHANGES IN LONG-TERM LIABILITIES**

Long-term liability activity for the year ended June 30, 2017 was as follows:

	Beginning <u>balance</u>	<u>Additions</u>	<u>Reductions</u>	Ending <u>balance</u>	Due within one year
Governmental activities:					
Bonds payable	\$ 2,140,015	-	580,215	1,559,800	549,900
Capital leases payable	139,627	-	68,915	70,712	70,712
Net pension liability	422,399	261,088	-	683,487	-
Accrued compensated abse	nces 67,690	2,048	7,196	62,542	
<b>Governmental activities</b>					
long-term liabilities	\$ 2,769,731	263,136	656,326	2,376,541	620,612

#### **LONG-TERM DEBT**

#### **Bonds Payable**

Bonds payable at June 30, 2017 is comprised of the following:

	Amount of Original issue	Interest <u>rate</u>	Final maturity <u>date</u>	Balance end of <u>year</u>
General obligation bonds:				
1998 sewer construction	\$ 1,798,000	4.13-4.83%	11/1/2018	179,800
2015 refunding	1,840,000	1.37%	11/1/2019	1,380,000
Total				\$ 1,559,800

The annual debt service requirements to amortize bonds payable are as follows:

Totals	\$ 1,559,800	31,234	1,591,034
2020	460,000	3,795	463,795
2019	549,900	10,810	560,710
2018	\$ 549,900	16,629	566,529
<u>June 30,</u>	<u>Principal</u>	<u>Interest</u>	debt service
			Total

#### **CAPITAL LEASES**

The Town has entered into several lease agreements as a lessee for the financing of vehicles and equipment. These obligations have been recorded in the entity-wide financial statements at the present value of future minimum lease payments. The following is a summary vehicles and equipment capitalized under capital lease agreements by the Town as of June 30, 2017:

Equipment (photocopiers)	\$ 76,040
Vehicles (School buses)	165,127

#### CAPITAL LEASES, CONTINUED

The following is a schedule of the future minimum lease payments under the capital leases, and the present value of the net minimum lease payments at June 30, 2017:

Year ended

June 30,

2018	\$ 72,5 <u>55</u>
Total minimum lease payments	72,555
Less amounts representing interest	(1,843)
Present value of future minimum	
lease payments	\$ 70,71 <u>2</u>

#### STATUTORY DEBT LIMIT

In accordance with 30-A MRSA, Section 5702, as amended, no municipality shall incur debt for specified purposes in excess of certain percentages of state valuation of such municipality. Additionally, no municipality shall incur debt in the aggregate in excess of 15% of its state assessed valuation. At June 30, 2017, the Town's outstanding debt did not exceed these limits.

#### **RISK MANAGEMENT**

The Town is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town either carries commercial insurance, participates in public entity risk pools, or is effectively self-insured. Currently, the Town participates in several public entity and self-insured risk pools sponsored by the Maine Municipal Association (MMA).

Based on the coverage provided by these pools, as well as coverage provided by commercial insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded at June 30, 2017.

#### **FUND BALANCES**

The General Fund unassigned fund balance total of \$4,501,708 represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the General Fund. Unassigned fund balances totaling (\$8,521) are also reported for two grants within the nonmajor special revenue funds that have negative fund balances as of June 30, 2017, as shown on Statement 3.

#### FUND BALANCES, CONTINUED

As of June 30, 2017, fund balance components consisted of the following:

	<u>Nonspendable</u>	Restricted	Committed	<u>Assigned</u>
General fund:				
Nonspendable – inventory	\$ 11,111	-	-	-
Nonspendable – prepaid expenditures	24,095	-	-	-
Restricted for education	-	2,051,610*	-	-
Restricted for Tax Increment Financing	-	217,619	-	-
Coldbrook/Newburgh Road grant match	-	-	395,783	-
Assigned for:				
Appropriated to the 2018 budget	-	-	-	430,224
Police equipment	-	-	-	24,501
Municipal unemployment	-	-	-	29,537
Legal liability	-	-	-	30,249
Fire equipment	-	-	-	88,245
Public land acquisition	-	-	-	27,329
Planning and ordinance	-	-	-	70,067
Credit reserve	-	-	-	14,330
Economic development	-	-	-	127,414
Fire station repair/maintenance	-	-	-	2,235
Technology	-	-	-	10,817
Bicentennial	-	-	-	4,253
Jackson Beach reserve	-	-	-	4,308
Transfer station reserve	-	-	-	2,956
Elementary school	-	-	-	297,944
Rural fire protection	-	-	-	9,936
Veteran's Memorial Park reserve	-	-	-	5,859
Sick leave reserve	-	-	-	9,942
Total general fund	35,206	2,269,229	395,783	1,190,146
Highway capital reserve fund	-	-	-	165,969
School capital improvements fund	_	_	_	2,679,673
School capital improvements fund			<del>_</del>	2,073,073
Other governmental funds:				
Inventory	14,640	-	-	-
Grants and other purposes	-	114,860	-	-
Capital outlay	-	-	-	1,049,397
Permanent funds – principal	7,785	-	-	-
Permanent funds – unexpended income	-	583	-	-
Total other governmental funds	22,425	115,443	-	1,049,397
Grand totals	\$ 57,631	2,384,672	395,783	5,085,185

<sup>\*</sup>Of the total restricted for education of \$2,051,610, the School Department has allocated \$800,295 to various reserves (unemployment, fuel, tax rate stabilization, school bus) and have budgeted \$600,000 for the FY 2018 budget to reduce taxes.

#### MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

#### General Information about the Pension Plan

**Plan Description** - Employees of the Town are provided with pensions through the Maine Public Employees Retirement System Consolidated Plan for Local Participating Districts (PLD Plan) and teaching-certified employees of the Town are provided with pensions through the Maine Public Employees Retirement System State Employee and Teacher Plan (SET Plan), cost-sharing multiple-employer defined benefit pension plans, administered by the Maine Public Employees Retirement System (MPERS). Benefit terms are established in Maine statute. MPERS issues a publicly available financial report that can be obtained at <a href="https://www.mainepers.org">www.mainepers.org</a>.

Benefits Provided - The PLD and SET Plans provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e. eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit. In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60 or 65. For SET Plan members, normal retirement age is 60, 62, or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. MPERS also provides disability and death benefits, which are established by contract under applicable statutory provisions (PLD Plan) or by statute (SET Plan).

**Contributions** - Employee contribution rates are defined by law or Board rule and depend on the terms of the plan under which an employee is covered. Employer contributions are determined by actuarial valuations. The contractually required contribution rates are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

**PLD Plan** - Employees are required to contribute 8.0% of their annual pay. The Town's contractually required contribution rate for the year ended June 30, 2017, was 6.5% of annual payroll. Contributions to the pension plan from the Town were \$10,896 for the year ended June 30, 2017.

**SET Plan** - Maine statute requires the State to contribute a portion of the Town's contractually required contributions. Employees are required to contribute 7.65% of their annual pay. The Town's contractually required contribution rate for the year ended June 30, 2017, was 13.38% of annual payroll of which 3.36% of payroll was required from the Town and 10.02% was required from the State. Contributions to the pension plan from the Town were \$209,963 for the year ended June 30, 2017.

### Pension Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

The net pension liabilities were measured as of June 30, 2016, and the total pension liabilities used to calculate the net pension liabilities were determined by actuarial valuations as of that date. The Town's proportion of the net pension liabilities were based on projections of the Town's long-term share of contributions to the pension plans relative to the projected contributions of all participating local districts (PLD Plan) and of all participating School Administrative Units and the State (SET Plan), actuarially determined.

#### MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM, CONTINUED

**PLD Plan** - At June 30, 2017, the Town reported a liability of \$413,471 for its proportionate share of the net pension liability. At June 30, 2016, the Town's proportion of the PLD Plan was 0.0778%.

**SET Plan** - At June 30, 2017, the Town reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the Town. The amount recognized by the Town as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the Town were as follows:

Total	\$ 8,979,884
associated with the Town	8,709,868
State's proportionate share of the net pension liability	
Town's proportionate share of the net pension liability	\$ 270,016

At June 30, 2016, the Town's proportion of the SET Plan was 0.0153%

For the year ended June 30, 2017, the Town recognized pension expense of \$52,853 for the PLD Plan and pension expense of \$869,555 and revenue of \$626,139 for support provided by the State for the SET Plan. At June 30, 2017, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows</b>	Deferred Inflows
	of Resources	of Resources
Differences between expected and		
actual experience	\$ -	16,870
Changes of assumptions	37,390	-
Net difference between projected and actual		
earnings on pension plan investments	140,094	-
Changes in proportion and differences		
between Town contributions and		
proportionate share of contributions	18,070	-
Town contributions subsequent to the		
measurement date	220,859	-
<u>Total</u>	\$ 416,413	<u> 16,870</u>

\$220,859 is reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liabilities in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

2018	\$ 26,554
2019	29,432
2020	85,501
2021	37,197

Year ended June 30:

#### MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM, CONTINUED

**Actuarial Assumptions** - The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	PLD Plan	<u>SET Plan</u>
Inflation	2.75%	2.75%
Salary Increases, per year	2.75% to 9.0%	2.75% to 14.5%
Investment return, per annum, compounded annually	6.875%	6.875%
Cost of living benefit increases, per annum	2.20%	2.20%

Mortality rates were based on the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period June 30, 2012 to June 30, 2015.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2016 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
US equities	20%	5.7%
•		
Non-US equities	20%	5.5%
Private equity	10%	7.6%
Real estate	10%	5.2%
Infrastructure	10%	5.3%
Hard assets	5%	5.0%
Fixed income	25%	2.9%
Total	100%	

**Discount Rate** - The discount rate used to measure the total pension liability was 6.875% for both the PLD Plan and SET Plan. The projection of cash flows used to determine the discount rates assumed that employee contributions will be made at the current contribution rate and that contributions from participating local districts will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liabilities.

#### MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM, CONTINUED

Sensitivity of the Town's Proportionate Share of the Net Pension Liabilities to Changes in the Discount Rate - The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 6.875% for both the PLD Plan and SET Plan, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.875% for both the PLD Plan SET Plan) or 1 percentage-point higher (7.875% for both the PLD Plan and SET Plan) than the current rate:

PLD Plan	1%	Current	1%
	Decrease	Discount Rate	Increase
	<u>(5.875%)</u>	<u>(6.875%)</u>	<u>(7.875%)</u>
Town's proportionate share of			
the net pension liability	\$ 686,287	\$ 413,471	\$ 156,624
SET Plan	1%	Current	1%
	Decrease	Discount Rate	Increase
	<u>(5.875%)</u>	<u>(6.875%)</u>	<u>(7.875%)</u>
Town's proportionate share of			
the net pension liability	\$ 432,365	\$ 270,016	\$ 134,700

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued MPERS financial report.

Payables to the Pension Plan - None as of June 30, 2017.

#### **DEFERRED COMPENSATION PLAN**

The Town of Hermon offers all its employees not participating in Maine Public Employees Retirement System a deferred compensation plan created in accordance with Internal Revenue Code (IRC) Section 457 (The School Department offers its employees a 403(b) plan). The plan permits participating employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

Assets of the plan are placed in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the assets and the liability for the compensation deferred by plan participants, including earnings on plan assets are not included in the Town's financial statements.

The School Department does not contribute to the 403(b) plan and thus there are no employer contribution requirements. The Town is required to contribute 5.0% of an employee's compensation for the year for employees participating in the 457 plan. Employees under either plan are permitted to contribute to the plan up to applicable Internal Revenue Code limits. For the year ended June 30, 2017, the Town recognized pension expense of \$40,828.

Employees are immediately vested in their own as well as Town contributions and earnings on those contributions. Therefore, there is no forfeiture provision.

#### JOINT VENTURE

The Town is a member of a non-profit corporation, the Municipal Review Committee, Inc. (MRC), whose mission is to ensure the continuing availability of long-term, reliable, safe, and environmentally-sound methods of solid waste disposal. The Town's proportionate interest in the net position of the MRC on December 31, 2016, the date of MRC's most recent audited financial statements, was \$590,496 (1.88%). Complete financial statements may be obtained from the MRC at 40 Harlow Street, Bangor, ME 04401.

As of December 31, 2016, the MRC in turn owned 25.52% of the limited partnership interests in Penobscot Energy Recovery Company (PERC). Allocation of PERC ownership interests among the members of the MRC is based upon their respective shares of cumulative performance credits and other cash flows and reserves. At June 30, 2017, the Town's proportionate interest in PERC was 0.48%.

#### **NET POSITION**

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds and capital leases payable and adding back any unspent proceeds. The Town's net investment in capital assets was calculated as follows at June 30, 2017:

	Governmental <u>activities</u>
Capital assets	\$ 25,015,023
Accumulated depreciation	(11,950,349)
Bonds payable	(1,559,800)
Capital leases payable	(70,712)
Total net investment in capital assets	\$ 11,434,162

#### PRIOR PERIOD ADJUSTMENT

During 2017, it was discovered that a budgeted transfer of \$50,000 from the Town to the School Department to fund the Department's tax stabilization reserve was not recorded until the current fiscal year. However, these funds were budgeted in 2016 and, therefore, should have been reflected in the financial statements of the prior year. Due to the fact that the School Department's general fund is included in the general fund of the Town for financial statement reporting, there is no net effect the Town's general fund balance. If this amount was properly shown in the prior year, the School Department's fund balance would have been \$50,000 higher, and the Town's unassigned fund balance would have been \$50,000 lower.

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School Department's budgetary basis fund balance as of July 1, 2016 has been restated as follows:

Budgetary fund balance, as restated	\$ 2,774,186
<u>Transfer from Town to School reserve fund balance</u>	50,000
Budgetary fund balance as previously reported	\$ 2,724,186
	Budgetary Fund Balance

#### CREDIT ENHANCEMENT AGREEMENTS

GASB Statement 77, Tax Abatement Disclosures, defines tax abatement, for financial reporting purposes, as a reduction in tax revenue resulting from "an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take specific action after the agreement has been entered that contributes to economic development or benefits the governments or the citizens of those governments." While not called 'tax abatements', the Town of Hermon does currently have Credit Enhancement Agreements (CEAs) which fit this definition.

The Town of Hermon has entered into several Credit Enhancement Agreements (CEAs) with individual organizations as permitted within its TIF District development programs, established under the State of Maine Title 30-A. The CEA's outline conditions for the reimbursement of a percentage of tax revenues generated through the increased values of certain parcels within the district. The agreements and payments are intended to promote economic development through real estate development and job creation, as well as infrastructure improvements and business incentives within the Town's TIF Districts. Based on compliance with the terms of the agreement, and the calculation methods established in the CEAs, the Town returns to the organization a portion of the taxes paid.

For the fiscal year ended June 30, 2017, the Town remitted a total of \$109,239 in Credit Enhancement payments, including the following, each of which exceeded 10 percent of the total amount remitted:

\$39,079 (35.77%) was disbursed to Hermon Holdings, LLC based on the Credit Enhancement Agreement in which Hermon Holdings agreed to design, construct, and equip a new 24,000 square foot store facility and a 2,400 square foot Credit Union facility in the District, as well as a water quality improvement project. The original CEA became effective July 30, 2009 for a period of ten years, however, an amendment to the CEA extended the term to 17 years ending in fiscal year 2025.

\$23,956 (21.93%) was disbursed to Brushfire, LLC based on the Credit Enhancement Agreement in which Brushfire, LLC agreed to construct and equip a 39,375 square foot manufacturing facility. The CEA became effective April 15, 2015 for a period of 15 years ending in fiscal year 2030.

### TOWN OF HERMON, MAINE Required Supplementary Information

# Schedule of Town's Proportionate Share of the Net Pension Liability Maine Public Employees Retirement System Consolidated Plan (PLD) and State Employee and Teacher Plan (SET)

Last 10 Fiscal Years\*

	2017**	<u>2016</u> **	<u>2015</u> **
PLD Plan			
Town's proportion of the net pension liability	0.0778%	0.0659%	0.0665%
Town's proportionate share of the			
net pension liability	\$ 413,471	210,201	102,291
Town's covered payroll	88,298	121,396	119,016
Town's proportionate share of the net pension			
liability as a percentage of its covered payroll	468.27%	173.15%	85.95%
Plan fiduciary net position as a percentage of			
of the total pension liability	81.61%	88.27%	94.10%
SET Plan			
Town's proportion of the net pension liability	0.0153%	0.0157%	0.0178%
Town's proportionate share of the net pension liability	\$ 270,016	212,198	192,299
State's proportionate share of the net pension liability			
associated with the Town	8,709,868	6,641,782	5,330,683
<u>Total</u>	\$ 8,979,884	6,853,980	5,522,982
_ , , , ,	A = 0.5= 0.40		
Town's covered payroll	\$ 5,967,610	5,804,673	5,728,803
Town's proportion share of the net pension liability	. =00/	2.550/	2.250/
as a percentage of its covered payroll	4.52%	3.66%	3.36%
Plan fiduciary net position as a percentage of	===:	04.45-4	
of the total pension liability	76.21%	81.18%	83.91%

<sup>\*</sup> Only three years of information available.

<sup>\*\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year.

### TOWN OF HERMON, MAINE Required Supplementary Information, Continued

# Schedule of Town Contributions Maine Public Employees Retirement System Consolidated Plan (PLD) and State Employee and Teacher Plan (SET)

Last 10 Fiscal Years\*

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
PLD Plan				
Contractually required contribution	\$ 10,896	4,945	4,977	4,047
Contributions in relation to the				
contractually required contribution	(10,896)	(4,945)	(4,977)	(4,047)
Contribution deficiency (excess)	-	-	-	
Town's covered payroll	167,641	88,298	121,396	119,016
Contributions as a percentage of covered				
payroll	6.50%	5.60%	4.10%	3.40%
SET Plan				
Contractually required contribution	\$ 209,963	200,512	153,824	151,813
Contributions in relation to the				
contractually required contribution	(209,963)	(200,512)	(153,824)	(151,813)
Contribution deficiency (excess)	-	-	-	
Town's covered payroll	\$ 6,248,881	5,967,610	5,804,673	5,728,803
Contributions as a percentage of covered				
payroll	3.36%	3.36%	2.65%	2.65%

<sup>\*</sup> Only four years of information available.

### TOWN OF HERMON, MAINE Notes to Required Supplementary Information

#### **Changes of Benefit Terms** - None

**Changes of Assumptions** - The following are changes in actuarial assumptions used in the most recent valuation:

	<u>2017</u>	<u>2016</u>
Discount rate	6.875%	7.125%
Inflation rate	2.75%	3.5%
Salary increases – PLD Plan	2.75% to 9.0%	3.5% to 9.5%
Salary increases – SET Plan	2.75% to 14.5%	3.5% to 13.5%
Cost of living increase	2.20%	2.55%
Long-term expected real		
rate of return on assets:		
US equities	5.7%	5.2%
Real estate	5.2%	3.7%
Infrastructure	5.3%	4.0%
Hard assets	5.0%	4.8%
Fixed income	2.9%	0.7%

In addition, mortality rates were previously based on the RP2000 Combined Mortality Table projected forward to 2015 using Scale AA, which, in the most recent valuation, changed to mortality rates that were based on the RP2014 Total Data Set Healthy Annuity Mortality Table.

GENERAL FUND
The General Fund is the general operating fund of the Town. All general tax revenues and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. The fund pays general operating expenditures, fixed charges, and capital improvement costs which are not paid throughout other funds.

#### TOWN OF HERMON, MAINE Balance Sheet - General Fund June 30, 2017

June 30, 2017		
		2017
A CO.T.T.O.		
ASSETS	_	0.007.454
Cash and cash equivalents	\$	8,807,154
Receivables:		222.422
Taxes - current year		309,133
Taxes - prior years		63,816
Tax liens - prior years		84,272
Tax acquired property		13,927
Accounts		166,419
Inventory		11,111
Prepaid expenditures		24,095
Interfund loans receivables		865,449
Total assets	\$	10,345,376
LIABILITIES		005.045
Accounts payable		825,215
Accrued payroll and benefits		769,151
Prepaid taxes		21,555
Other liabilities		53,040
Total liabilities		1,668,961
DEFERRED INFLOWS OF RESOURCES		
		284,343
Unavailable revenue - property taxes  Total deferred inflows of resources		284,343
Total deferred lillows of resources		207,373
FUND BALANCE		
Nonspendable - inventory		11,111
Nonspendable - prepaid expenditures		24,095
Restricted for education		2,051,610
Restricted for TIF		217,619
Committed		395,783
Assigned - Town		1,190,146
Unassigned - Town		4,501,708
Total fund balance		8,392,072
Total liabilities, deferred inflows of resources,		
and fund balances	\$	10,345,376

# Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Budgetary Basis For the year ended June 30, 2017

			2017	
	_	Budget	Actual	Variance positive (negative)
		Duuget	Actual	(ilegative)
Revenues:				
Taxes:				
Property taxes	\$	5,622,393	5,851,155	228,762
Tax increment financing revenue		285,806	285,806	-
Excise taxes		2,290,800	2,841,037	550,237
Interest on taxes		30,000	30,853	853
Total taxes		8,228,999	9,008,851	779,852
Intergovernmental:				
State education subsidy		5,325,258	5,315,741	(9,517)
State agency client		20,000	29,615	9,615
Homestead reimbursement		141,294	145,278	3,984
BETE reimbursement		238,174	238,360	186
Medicaid reimbursements		13,000	10,720	(2,280)
State revenue sharing		145,000	151,483	6,483
General assistance		5,750	1,527	(4,223)
Snowmobile reimbursement		2,500	1,993	(507)
Payment in lieu of taxes		11,000	11,000	-
URIP funds		63,000	63,760	760
Total intergovernmental		5,964,976	5,969,477	4,501
Licenses and normites				
Licenses and permits:  Vehicle registration fees		29,000	31,357	2,357
Animal control fees		29,000	2,209	2,357
Planning/zoning fees		1,000	5,450	4,450
Plumbing fees		1,400	12,915	1,515
Building permits		10,000	15,041	5,041
Total licenses and permits		53,400	66,972	13,572
Total licenses and permits		33,400	50,572	13,372

		2017			
		Budget	Actual	Variance positive (negative)	
Revenues, continued:					
Charges for services:					
School tuition and fees	\$	1,630,001	1,674,094	44,093	
Solid waste and recycling	Y	210,736	214,688	3,952	
Public safety		5,000	14,973	9,973	
Public works revenues		-	2,660	2,660	
Recreation and social services		-	312	312	
Wireless fees		10,000	11,470	1,470	
Cable franchise		19,000	19,206	206	
Cemetery maintenance		1,000	2,500	1,500	
Sewer fees		200	-	(200)	
Total charges for services		1,875,937	1,939,903	63,966	
Interest earned		30,000	129,933	99,933	
Total interest earned		30,000	129,933	99,933	
Other revenues:					
School Department		450,857	537,544	86,687	
Miscellaneous		17,600	25,539	7,939	
Total other revenues		468,457	563,083	94,626	
Total revenues		16,621,769	17,678,219	1,056,450	

			2017	
	-			Variance positive
		Budget	Actual	(negative)
Fun and iture a				
Expenditures:				
Current:				
General government:		242.024	220.067	42.067
Administration	\$	243,034	230,067	12,967
Town manager		104,296	99,545	4,751
Town clerk		52,839	51,363	1,476
Finance		101,344	100,559	785
Assessor		100,472	99,279	1,193
Code enforcement		56,014	55,673	341
Assistant clerks		107,771	100,771	7,000
Municipal building		20,317	12,925	7,392
Town office		9,610	8,929	681
Town council		15,885	14,582	1,303
Town boards		8,502	7,711	791
Other expenditures		24,705	24,506	199
Total general government		844,789	805,910	38,879
Public safety:				
Police department		383,838	325,632	58,206
Fire department		322,314	318,009	4,305
Utilities		96,329	92,360	3,969
Total public safety		802,481	736,001	66,480
Public works:				
General		197,889	202,738	(4,849)
Roads		744,293	782,956	(38,663)
Town garage		4,150	1,795	2,355
Trucks/tractor		34,946	24,380	10,566
Salt shed/storage		2,450	2,847	(397)
Cemetery		33,342	23,420	9,922
Total public works		1,017,070	1,038,136	(21,066)
Total pablic Works		_,0_1,010	1,000,100	(21,000)

		2017	
-			Variance
			positive
	Budget	Actual	(negative)
Expenditures, continued			
Current, continued:			
Solid waste:			
Landfill \$	24,862	15,296	9,566
Household waste	486,736	494,912	(8,176)
Sewer	51,848	41,567	10,281
Total solid waste	563,446	551,775	11,671
Recreation and social services:			
Recreation	129,183	123,114	6,069
Social services	15,450	15,450	-
Library	8,000	7,910	90
Jackson Beach	7,989	8,475	(486)
Total recreation and social services	160,622	154,949	5,673
County tax	607,131	607,131	-
Tax increment financing	566,800	484,476	82,324
Market Control			
Unclassified:	E4 00C	FF 210	(1.204)
Economic development	54,006	55,310	(1,304)
General assistance	12,500	3,716	8,784
Wireless	81,686	78,757	2,929
Municipal unemployment	5,000	159	4,841
Legal liability	2 000	5,840	(5,840)
Planning and maintenance	3,000	11	2,989
Credit reserve	-	11	(11)
Bicentennial Celebration	-	5	(5)
Rural fire protection	1,800	2,402	(602)
Veterans Memorial Park reserve	3,000	-	3,000
Sick leave reserve	6,000	-	6,000
School tax stabilization reserve	25,000	-	25,000
Overlay	111,552	-	111,552
Total unclassified	303,544	146,211	157,333

			2017	
	-			Variance
				positive
		Budget	Actual	(negative)
Expenditures, continued				
Current, continued:				
Education:				
Regular instruction	\$	5,495,287	5,330,922	164,365
Special education instruction		1,870,363	1,723,790	146,573
Career and technical education		201,850	201,850	-
Other instruction		425,556	362,812	62,744
Student and staff support		1,268,792	1,210,982	57,810
System administration		363,879	336,704	27,175
School administration		683,329	665,344	17,985
Transportation		582,403	468,436	113,967
Facilities maintenance		1,396,188	1,307,416	88,772
Debt service		550,567	536,652	13,915
Total education		12,838,214	12,144,908	693,306
Capital expenditures:				
Capital expenditures:		20 500	E2 E97	(22.007)
Police equipment		20,500	52,587	(32,087)
Fire equipment		53,000	49,050	3,950
Land acquisition		2,500	4	2,496
Technology		10,000	14,694	(4,694)
Jackson Beach		2,500	3,012	(512)
Economic development		139,000	69,793	69,207
Elementary school		292,234	1	292,233
Transfer station		12,000	7,797	4,203
Total capital expenditures		531,734	196,938	334,796
Debt service - Town only:				
Principal		89,900	89,900	-
Total debt service - Town		89,900	89,900	-
Total expenditures		18,325,731	16,956,335	1,369,396
Excess (deficiency) of revenues				
over (under) expenditures		(1,703,962)	721,884	2,425,846

		2017	
	Budget	Actual	Variance positive (negative)
	Dauber	7101001	(iiegutive)
Other financing sources (uses):			
Use of prior year surplus - School	\$ 890,000	-	(890,000)
Use of prior year surplus - Town	1,118,234	-	(1,118,234)
Use of committed fund balance - Town	138,351	-	(138,351)
Transfers out:			
Transfer to capital project funds	(396,000)	(396,000)	-
Transfer to special revenue funds	(46,623)	(46,623)	-
Total other financing sources (uses)	1,703,962	(442,623)	(2,146,585)
Net change in fund balances, budgetary basis	-	279,261	279,261
Fund balance, beginning of year - budgetary basis		8,833,311	
Fund balance, end of year - budgetary basis		9,112,572	
Reconciliation to GAAP:			
Accrued summer salaries and benefits		(720,500)	
Fund balance, end of year (GAAP basis)	\$	8,392,072	

ALL OTHER GOVERNM	IENTAL FUNDS	

#### TOWN OF HERMON, MAINE Combining Balance Sheet All Other Governmental Funds June 30, 2017

	S : 1			T . 10.1
	Special	Capital		Total Other
	Revenue	Projects	Permanent	Governmental
	Funds	Funds	Funds	Funds
ASSETS				
Cash and cash equivalents	\$ 82,976	1,021,827	8,368	1,113,171
Accounts receivable	239,886	-	-	239,886
Inventory	14,640	-	-	14,640
Interfund loans receivable	35,360	32,070	-	67,430
Total assets	\$ 372,862	1,053,897	8,368	1,435,127
LIABILITIES	40.644			10.614
Accrued payroll and benefits	10,641	4.500	-	10,641
Interfund loans payable	241,242	4,500	-	245,742
Total liabilities	251,883	4,500	-	256,383
FUND BALANCES				
Nonspendable:				
Inventory	14,640	-	-	14,640
Nonexpendable principal	-	-	7,785	7,785
Restricted	114,860	-	583	115,443
Assigned	-	1,049,397	-	1,049,397
Unassigned	(8,521)	-	-	(8,521
Total fund balances	120,979	1,049,397	8,368	1,178,744
Total liabilities and fund balances	\$ 372,862	1,053,897	8,368	1,435,127

#### **TOWN OF HERMON, MAINE**

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances All Other Governmental Funds

For the year ended June 30, 2017

	Special Revenue Funds	Capital Project Funds	Permanent Funds	Total Other Governmental Funds
Revenues:				
Intergovernmental	\$ 881,674	-	_	881,674
Charges for services	201,892	-	_	201,892
Investment income	1,093	14,522	156	15,771
Other	31,615	-	-	31,615
Total revenues	1,116,274	14,522	156	1,130,952
Expenditures:				
Current:				
General government	22,301	-	-	22,301
Public safety	8,780	-	-	8,780
Public works	16,531	-	-	16,531
Recreation and social services	2,850	-	-	2,850
Education	835,413	-	-	835,413
Unclassified	-	200	-	200
Capital outlay	276,702	59,907	-	336,609
Total expenditures	1,162,577	60,107	-	1,222,684
Excess (deficiency) of revenues over				
(under) expenditures	(46,303)	(45,585)	156	(91,732
Other financing sources:				
Transfer from other funds	46,623	146,000	-	192,623
Total other financing sources	46,623	146,000	-	192,623
Net change in fund balances	320	100,415	156	100,891
Fund balances, beginning of year	120,659	948,982	8,212	1,077,853
Fund balances, end of year	\$ 120,979	1,049,397	8,368	1,178,744

NONMAJOR GOVERNMENTAL FUNDS	
SPECIAL REVENUE FUNDS	
Special revenue funds are used to account for specific revenues that are legally restricted to be expended for particular purposes.	or

#### TOWN OF HERMON, MAINE Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2017

		Adult Education	Title IIA	Title 1A	Local Entitlement	Pre-K Local Entitlement	Rural Low Income	ARRA MARTI
ASSETS								
Cash and cash equivalents	\$	_	_	_	_	_	_	_
Accounts receivable	ڔ	_	29,452	19,383	43,053	32		_
		- -	29,432	19,363	43,033	-	_	-
Inventory Interfund loans receivable		- 15,837	-	-	-	_	_	250
THEFT WITH TOWNS TEECH VASIC		13,037						230
Total assets	\$	15,837	29,452	19,383	43,053	32	-	250
LIABILITIES								
Accrued payroll and benefits		_	_	-	7,639	_	_	-
Interfund loans payable		_	29,082	19,383	43,053	32	-	-
Total liabilities		-	29,082	19,383	50,692	32	-	-
FUND BALANCES (DEFICITS)								
Nonspendable:								
Inventory		_	_	_	_	_	_	_
Restricted		15,837	370	_	_	_	_	250
Unassigned		-	-	_	(7,639)	-	-	-
Total fund balances (deficits)		15,837	370	-	(7,639)	-	-	250
Total liabilities and fund balances (deficits)	\$	15,837	29,452	19,383	43,053	32	-	250

#### TOWN OF HERMON, MAINE Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2017

			School	c 50, 201,						
		Ticket to	Lunch	PEPG	Transition	Comp.	Library	Bangor	Fire Department	MMA
		Ride Grant	Fund	Grant	Grant	Grant	Grant	Wellness Grant	Gear Grant	Grants
ASSETS										
Cash and cash equivalents	\$	-	2,875	-	-	-	-	-	-	-
Accounts receivable		-	9,615	-	-	-	-	-	-	-
Inventory		-	14,640	-	-	-	-	-	-	-
Interfund loans receivable		1,098	-	705	-	7,550	3,277	2,352	179	
Total assets	\$	1,098	27,130	705	-	7,550	3,277	2,352	179	_
LIABILITIES										
Accrued payroll and benefits		-	3,002	-	-	-	-	-	-	-
Interfund loans payable		-	1,050	-	882	-	-	-	-	_
Total liabilities		-	4,052	-	882	-	-	-	-	-
FUND BALANCES (DEFICITS)										
Nonspendable:										
Inventory		-	14,640	-	-	-	-	-	-	-
Restricted		1,098	8,438	705	-	7,550	3,277	2,352	179	-
Unassigned		-	-	-	(882)	-	-	-	-	-
Total fund balances (deficits)		1,098	23,078	705	(882)	7,550	3,277	2,352	179	-
Total liabilities and fund balances (defic	its) Ś	1,098	27,130	705	-	7,550	3,277	2,352	179	_

#### TOWN OF HERMON, MAINE Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2017

	Colbrook/	Maine Forest						
	Newburgh	Service	MEMA	Cemetery	Veterans	Medical	Athletic	
	Road Grant	Grants	Grant	Reserve	Memorial Park	Reimbursement	Complex	Totals
ASSETS								
Cash and cash equivalents	\$ -	-	-	50,565	4,326	10,991	14,219	82,976
Accounts receivable	138,351	-	-	-	-	-	-	239,886
Inventory	-	-	-	-	-	-	-	14,640
Interfund loans receivable	-	3,278	-	-	-	-	834	35,360
Total assets	\$ 138,351	3,278	-	50,565	4,326	10,991	15,053	372,862
LIABILITIES								
Accrued payroll and benefits	-	_	-	-	-	_	-	10,641
Interfund loans payable	138,351	-	-	6,282	851	2,276	-	241,242
Total liabilities	138,351	-	-	6,282	851	2,276	-	251,883
FUND BALANCES (DEFICITS)								
Nonspendable:								
Inventory	-	-	-	-	-	-	-	14,640
Restricted	-	3,278	-	44,283	3,475	8,715	15,053	114,860
Unassigned	-	-	-	-	-	-	-	(8,521)
Total fund balances (deficits)	-	3,278	-	44,283	3,475	8,715	15,053	120,979
Total liabilities and fund balances (deficits)	\$ 138,351	3,278	-	50,565	4,326	10,991	15,053	372,862

# TOWN OF HERMON, MAINE Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the year ended June 30, 2017

	Adult Education	Title IIA	Title 1A	Local Entitlement	Pre-K Local Entitlement	Rural Low Income	ARRA MARTI
Revenues:							
Intergovernmental	\$ -	47,167	137,184	199,867	32	27,211	-
Charges for services	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Total revenues	-	47,167	137,184	199,867	32	27,211	-
Expenditures:							
Current:							
General government	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-
Public works	-	-	-	-	-	-	_
Recreation and social services	-	-	-	-	-	-	-
Education	3,123	46,797	137,184	207,506	32	27,211	-
Capital outlay	-	-	-	-	-	-	-
Total expenditures	3,123	46,797	137,184	207,506	32	27,211	-
Excess (deficiency) of revenues							
over (under) expenditures	(3,123)	370	-	(7,639)		-	-
Other financing sources:							
Transfer from other funds	3,123	-	-	-	-	-	-
Total other financing sources	3,123	-	-	-	-	-	-
Net change in fund balances	-	370	-	(7,639)	-	-	-
Fund balances (deficits), beginning of year	15,837	-	-	-	-	-	250
Fund balances (deficits), end of year	\$ 15,837	370	-	(7,639)	-	-	250

#### TOWN OF HERMON, MAINE

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds

#### For the year ended June 30, 2017

		School							
	Ticket to	Lunch	PEPG	Transition	Comp.	Library	Bangor	Fire Department	MMA
	Ride Grant	t Fund	Grant	Grant	Grant	Grant	Wellness Grant	Gear Grant	Grants
Revenues:									
Intergovernmental	\$ -	175,429	-	9,866	-	-	-	-	1,106
Charges for services	-	201,892	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-
Total revenues	-	377,321	-	9,866	-	-	-	-	1,106
Expenditures:									
Current:									
General government	-	-	-	-	-	-	100	-	-
Public safety	-	-	-	-	-	-	-	564	1,106
Public works	-	-	-	-	-	-	-	-	-
Recreation and social services	-	-	-	-	-	-	-	-	-
Education	-	403,694	-	9,866	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-	-	-
Total expenditures	-	403,694	-	9,866	-	-	100	564	1,106
Excess (deficiency) of revenues									
over (under) expenditures	-	(26,373)	-	-	-	-	(100)	(564)	-
Other financing sources:									
Transfer from other funds	-	35,000	-	-	-	-	-	-	-
Total other financing sources	-	35,000	-	-	-	-	-	-	-
Net change in fund balances	-	8,627	-	-	-	-	(100)	(564)	-
Fund balances (deficits), beginning of year	1,098	3 14,451	705	(882)	7,550	3,277	2,452	743	-
Fund balances (deficits), end of year	\$ 1,098	3 23,078	705	(882)	7,550	3,277	2,352	179	-

# TOWN OF HERMON, MAINE Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the year ended June 30, 2017

		Colbrook/ Newburgh Road Grant	Maine Forest Service Grants	MEMA Grant	Cemetery Reserve	Veterans Memorial Park	Medical Reimbursement	Athletic Complex	Totals
Revenues:									
Intergovernmental	\$	276,702	-	7,110	_	_	_	-	881,674
Charges for services	•	-	=	-	-	=	-	-	201,892
Investment income		=	=	-	752	54	127	160	1,093
Other		-	-	-	500	-	26,765	4,350	31,615
Total revenues		276,702	-	7,110	1,252	54	26,892	4,510	1,116,274
Expenditures:									
Current:									
General government		-	-	-	-	-	22,201	-	22,301
Public safety		-	-	7,110	-	-	-	-	8,780
Public works		-	-	-	16,246	285	-	-	16,531
Recreation and social services		-	-	-	-	-	-	2,850	2,850
Education		-	-	-	-	-	-	-	835,413
Capital outlay		276,702	-	-	-	-	-	-	276,702
Total expenditures		276,702	-	7,110	16,246	285	22,201	2,850	1,162,577
Excess (deficiency) of revenues									
over (under) expenditures		-	-	-	(14,994)	(231)	4,691	1,660	(46,303)
Other financing sources:									
Transfer from other funds		-	-	-	8,500	-	-	-	46,623
Total other financing sources		-	-	-	8,500	-	-	-	46,623
Net change in fund balances		-	-	-	(6,494)	(231)	4,691	1,660	320
Fund balances (deficits), beginning of year		-	3,278	-	50,777	3,706	4,024	13,393	120,659
Fund balances (deficits), end of year	\$	-	3,278	-	44,283	3,475	8,715	15,053	120,979

NONMAJOR GOVERNMENTAL FUNDS	
CAPITAL PROJECT FUNDS	
CAPITAL PROJECT FUNDS  Capital projects funds are used to account for the purchase or construction of capital assets other than those accounted for in other funds.	
Capital projects funds are used to account for the purchase or construction of capital assets other than those	
Capital projects funds are used to account for the purchase or construction of capital assets other than those	
Capital projects funds are used to account for the purchase or construction of capital assets other than those	
Capital projects funds are used to account for the purchase or construction of capital assets other than those	
Capital projects funds are used to account for the purchase or construction of capital assets other than those	
Capital projects funds are used to account for the purchase or construction of capital assets other than those	

#### TOWN OF HERMON, MAINE Combining Balance Sheet Nonmajor Capital Project Funds June 30, 2017

	Public				Fire	
	Works	Recreation	Municipal	Sewer	Station	
	Facilities	Facilities	Building	Maintenance	Reserve	Totals
ASSETS						
Cash and cash equivalents	\$ 94,289	233,475	22,398	593,688	77,977	1,021,827
Interfund loans receivable	-	32,070	-	-	<u> </u>	32,070
Total assets	\$ 94,289	265,545	22,398	593,688	77,977	1,053,897
LIABILITIES						
Interfund loans payable	-	-	-	4,500	-	4,500
Total liabilities	-	-	-	4,500	-	4,500
FUND BALANCES						
Assigned	94,289	265,545	22,398	589,188	77,977	1,049,397
Total fund balances	94,289	265,545	22,398	589,188	77,977	1,049,397
Total liabilities						
and fund balances	\$ 94,289	265,545	22,398	593,688	77,977	1,053,897

#### TOWN OF HERMON, MAINE

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Project Funds For the year ended June 30, 2017

	Public				Fire	
	Works	Recreation	Municipal	Sewer	Station	
	Facilities	Facilities	Building	Maintenance	Reserve	Totals
Revenues:						
Investment income	1,417	4,820	259	7,156	870	14,522
Total revenues	1,417	4,820	259	7,156	870	14,522
Expenditures:						
Current:						
Unclassified	36	58	4	92	10	200
Capital outlay	7,491	51,716	-	-	700	59,907
Total expenditures	7,527	51,774	4	92	710	60,107
Excess (deficiency) of revenues						
over (under) expenditures	(6,110)	(46,954)	255	7,064	160	(45,585)
Other financing sources:						
Transfer from other funds	77,000	22,500	8,000	28,500	10,000	146,000
Total other financing sources	77,000	22,500	8,000	28,500	10,000	146,000
Net change in fund balances	70,890	(24,454)	8,255	35,564	10,160	100,415
Fund balances, beginning of year	23,399	289,999	14,143	553,624	67,817	948,982
Fund balances, end of year	94,289	265,545	22,398	589,188	77,977	1,049,397

NONMAJOR GOVERNMENTAL FUNDS
PERMANENT FUNDS
Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

#### TOWN OF HERMON, MAINE Combining Balance Sheet Nonmajor Permanent Funds June 30, 2017

	Pike	Nowell	Totals
ASSETS			
Cash and cash equivalents	\$ 7,263	1,105	8,368
Total assets	\$ 7,263	1,105	8,368
LIABILITIES			
Interfund loans payable	-	_	_
Total liabilities	-	-	-
FUND BALANCES			
Nonspendable:			
Nonexpendable principal	6,785	1,000	7,785
Restricted	478	105	583
Total fund balances	7,263	1,105	8,368
Total liabilities			
and fund balances	\$ 7,263	1,105	8,368

8,212

8,368

#### **TOWN OF HERMON, MAINE**

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Permanent Funds For the year ended June 30, 2017

	Pike	Nowell	Totals
Revenues:			
Investment income \$	142	14	156
Total revenues	142	14	156
			_
Expenditures:			
Current:			
Unclassified	-	-	-
Total expenditures	-	-	-
Net change in fund balances	142	14	156

\$

Fund balances, beginning of year

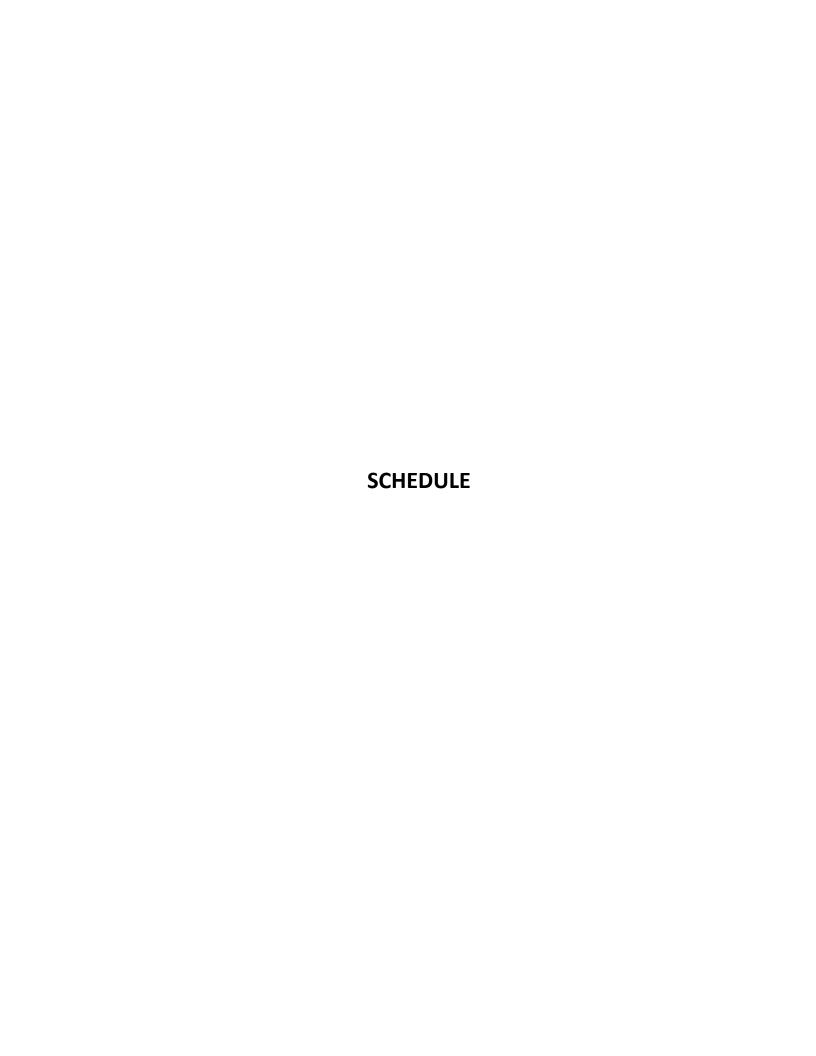
Fund balances, end of year

7,121

7,263

1,091

1,105



#### TOWN OF HERMON, MAINE

#### **School Department - General Fund**

#### Schedule of Revenues, Expenditures and Changes in Fund Balance -

Budget and Actual - Budgetary Basis For the year ended June 30, 2017

		2017		
			Variance positive	
	Budget	Actual	(negative)	
Revenues:				
State education subsidy \$	5,325,258	5,315,741	(9,517)	
State agency client	20,000	29,615	9,615	
Tuition and fees	1,630,001	1,674,094	44,093	
Medicaid reimbursements	13,000	10,720	(2,280)	
Investment earnings	, -	41,020	41,020	
Other revenues	450,857	537,544	86,687	
Total revenues	7,439,116	7,608,734	169,618	
Expenditures:				
Current:				
Regular instruction	5,495,287	5,330,922	164,365	
Special education instruction	1,870,363	1,723,790	146,573	
Career and technical education	201,850	201,850	140,373	
Other instruction	425,556	362,812	62,744	
Student and staff support	1,268,792	1,210,982	57,810	
System administration	363,879	336,704	27,175	
School administration	683,329	665,344	17,985	
Transportation	582,403	468,436	113,967	
Facilities maintenance	1,396,188	1,307,416	88,772	
Debt service	550,567	536,652	13,915	
Total expenditures	12,838,214	12,144,908	693,306	
·	, ,	, ,	•	
Other financing sources (uses):				
Town appropriation	4,547,221	4,547,221	-	
Utilization of prior year surplus	890,000	-	(890,000)	
Transfer in from Town	-	25,000	25,000	
Transfer to school lunch program	(35,000)	(35,000)	-	
Transfer to adult education	(3,123)	(3,123)	-	
Total other financing sources	5,399,098	4,534,098	(865,000)	
Net change in fund balance	-	(2,076)	(2,076)	
Fund balance, beginning of year (budgetary basis) - as restated		2,774,186		
Fund balance, end of year (budgetary basis)		2,772,110		
Reconciliation to GAAP:				
Accrued summer salaries and benefits		(720,500)		
Fund balance, end of year (GAAP basis) \$		2,051,610		